Borough Council of King's Lynn & West Norfolk



Environment and Planning

Contaminated Land Inspection Report

Landfill at Watlington Road Runcton Holme King's Lynn

June 2018

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Executive Summary

The Borough Council of King's Lynn and West Norfolk (BCKLWN) has a statutory duty to inspect its district for potentially contaminated land under Part 2A of the Environmental Protection Act 1990. The Contaminated Land inspection strategy has identified a former landfill at Watlington Road, Thorpland, Norfolk as a site which requires detailed inspection.

This site is a former landfill which forms part of a field adjacent to some residential properties within the district of King's Lynn. An initial assessment of the site was undertaken to assess the potential for harm to human health, controlled water and property under Part 2A.

To gather information of the site's history and potential risks a desk study, site walkover and preliminary risk assessment were carried out by the Environmental Quality Team. From the evidence gathered the following can be stated:

- The site was a gravel extraction pit which was filled under licence from Norfolk County Council by West Norfolk Fertilisers Limited.
- Evidence from Norfolk County Council indicates that the site was used for the deposition of 'gypsum', which is assumed to mean phosphogypsum.
- The site is now being used for arable agriculture.
- From the site walkover the following was noted.
 - The site is being used to grow arable crops.
 - Evidence of suspect phosphogypsum was noted on the surface of the site.

The potential hazards and the risks associated with the site were assessed. The overall risk rating was:

- Moderate risk for radioactivity affecting human health
- Low risk assigned to property, and
- Low risk to the environment and controlled waters.

Following the initial assessment it was concluded that additional information was required to characterise and categorise the site. Further site investigation was required to assess whether phosphogypsum waste is present and if so what risk that could pose to relevant receptors.

Further site investigation was undertaken in December 2016 using a radiation monitor to quantify the level of radiation at the surface of the site. The levels of radiation detected were not statistically different from the recorded natural background levels of radiation. Assumed concentrations of metal contamination within the phosphogypsum has been assessed from against Assessment Criteria, where available, and further assessed where not. No significantly elevated levels of metal contamination were noted. This indicated that the site in its current use is unlikely to pose a significant risk to human health or property. There is not a strong case for taking action under Part 2A EPA 1990. The land does not meet the definition of radioactive contaminated land would be classified into category 4 for human health regarding metals and metalloids in the waste material. No evidence

was found of significant pollution or significant possibility of such pollution of controlled waters.

Therefore the site is not considered to be contaminated land under Part 2A of the Environmental Protection Act 1990. No further assessment of the site is considered necessary unless additional information is discovered or if the site is considered for redevelopment. If large quantities of phosphogypsum are noted at the surface after ploughing/harvesting etc. then the council should be contacted to revise this risk assessment.

1. Introduction

This report details a review of information and written statement about land off Watlington Road, Runcton Holme, King's Lynn and provides a conclusion on the risk to human health, property, groundwater and the wider environment.

The Contaminated Land Statutory Guidance (DEFRA, 2012) suggests that where the authority has ceased its inspection and assessment of land as there is little or no evidence to suggest that it is contaminated land the authority should issue a written statement to that effect. This document provides that written statement.

2. Desk Study Information

Location

The site's location is shown in Appendix B. The grid reference for the centre of the site is 561751, 309303 and the nearest postcode is PE33 0EJ.

Prioritisation

This site was prioritised for inspection following information provided by Norfolk County Council when a planning application was received for a nearby site.

Previous Site Usage

The site (drawing CL201/001) was a gravel pit, which was subsequently used as a landfill under licence from Norfolk County Council; additional information indicated that the landfill has the potential to have been used to deposit phosphogypsum from West Norfolk Fertilisers Ltd.

Present Site Usage

Its present use comprises an agricultural field being used to grow crops. Residential properties exist across the road to the east. Open fields are to the north, south and west. This is depicted on the plan in Appendix B.

Ownership

Enquiries have been made to establish land ownership. This report will be made available to the site owners.

Environmental Setting

Geology

The Solid and Drift Geology Sheet 160, 1:50,000, 1999 and Regional Hydrological Characteristics Sheet 1 1:125 000 shows the site surface to vary between 3 and 4 meters above ordnance datum (maOD).

The bedrock geology is Kimmeridge Clay Formation - Mudstone. Sedimentary Bedrock formed approximately 151 to 156 million years ago in the Jurassic Period.

The superficial geology is Tottenhill Gravel Member - Gravel. Superficial Deposits formed up to 3 million years ago in the Quaternary Period.¹

¹ BGS website: <u>http://mapapps.bgs.ac.uk/geologyofbritain/home.html</u>

Hydrogeology

The bedrock on the site is classified as a Non-Aquifer or unproductive strata and as such has no Vulnerability and is not within a Source Protection Zone (SPZ). The Tottenhill Gravel Member is classified as a Secondary A Aquifer with a High Vulnerability.

Hydrology

The nearest major water feature is the Relief Channel approximately 1.4km west of the site. However, a small pond exists approximately 5m to the south of the site.

No private water or Environment Agency licenced abstractions exists on site or within 500m.

Local Authority Pollution Prevention and Control Regulations

No LAPPC processes are on site or within 500m of the site.

The Environment Agency Web site records

The Environment Agency Web site records the following:

- The site is not at risk from flooding.
- The site is within a priority Waters Area and is vulnerable to Nitrate.
- The site is not recorded as being a landfill. The nearest recorded landfill is 1.16km to the south.
- No significant pollution incidents are recorded on site or within 1km of the site.

MAGIC website records²

MAGIC website records the following

- The site is part of a Farm Wildlife Package Area.
- The site is part of the Lower Spatial Priority Area of the Woodland Priority Habitat Network.
- The site is part of the Lower Spatial Priority Area of the Woodland Water Quality.
- The site is part of the Medium Priority of the Phosphate Issues Priority.
- The site is in an area of Nitrate Vulnerability for Surface Water.
- The site forms habitat for:
 - Yellow Wagtail.
 - Turtle Dove.
 - Tree Sparrow.
 - Stone Curlew.
 - Grey Partridge.
- The site is part of the Higher Level Stewardship Theme.

Historic Maps

E-map Explorer

Enclosure Map 1800 - 1850 - Not available

² MAGIC website provides information about the natural environment from across government <u>http://www.natureonthemap.naturalengland.org.uk/</u>

Tithe map circa 1840 – The site comprised a field numbered 102.

Ordnance Survey 1st Ed. 1879-1886 – Not available

Historic Maps on file at the Borough Council of King's Lynn and West Norfolk

1843 – 1893: The site remains a field, surrounded to the north, west and south. A road was to the east beyond which were the Ffolkes Arms (PH), a timber yard and some residential dwellings. Two ponds are located in the fields to the north and south.

1891 – 1912: The site was as depicted above.

1904 – 1939: The site was as depicted above with the exception that a small pond/excavation appears to be on site.

1919 – 1943: Not available.

1945 – 1970: The site was now shown as an excavation. Additional houses are depicted on the opposite side of the road.

1970 – 1996: Not available.

Aerial Photographs

1945 – 1946 MOD Aerial Photograph – The site was depicted as being part of a field. The Ffolkes Arms can be seen on the opposite side of the road along with several residential dwellings.

1988 Aerial Photograph – The site was part of a field with fields to the north and south and buildings on the opposite side of the road. A shadow can be seen on the field in the location of the excavation.

1999 Aerial Photograph – The site was generally as described above but the soil was of a slightly lighter colour than the rest of the field.

2006-09 Aerial Photograph – The site was generally the same as above.

Planning History

No planning applications exist on the site.

Environment Agency Records

Mr Wojtek Koryczan of the Environment Agency was consulted on the 16th May 2016. He did not have any information available regarding the landfill. But he did indicate that groundwater would be considered to be Controlled Waters.

Norfolk County Council Records

Norfolk County Council has provided evidence that the site was operated under licence as a landfill by West Norfolk Fertilisers Limited for the disposal of Gypsum. This information is presented in Appendix B.

3. Site Walkover

A site visit was carried out by Environmental Quality Officers of the Borough Council of King's Lynn and West Norfolk on 13/12/2016 and the following was noted. Photographs are presented in the Appendix A.

The site was an agricultural field, which had been used to grow potatoes. At the southern end of the site adjacent to the road, small pockets of a white powder were noted. Some brick and concrete and other anthropogenic materials were noted. Beyond this no other indications of the site being used as a landfill were visible.

Residential dwellings are located on the opposite side of the road to the landfill (~25m).

From the site visit it was considered that the landfilling of phosphogypsum could have occurred and that an unknown depth of covering of topsoil has been placed across the surface of the site. It was considered possible that phosphogypsum could have been brought to the surface by plough action. Anecdotal evidence indicates that as well as phosphogypsum sugar beet washings were also used to backfill the pit.

4. Assessment of Site Use

From the assessment of the site using County Council data, historic maps, aerial photography and a site walk over it has been possible to conclude that the site has been used for mineral extraction and has been backfilled and restored to agricultural use under a planning permission from Norfolk County Council (presented in the Appendix B).

The site has been used as an agricultural field for the growing of arable crops. Prior to the time of the site investigation the field was being used to grow potatoes, but aerial photographs and images from Google maps 'street view'(dated July 2009) indicate that the site has also been used to grow grain.

Assessment of probability of a contamination event

From information received from Norfolk County Council it is considered that there is the potential for a source of contamination to be present on site. The potential source is phosphogypsum which was deposited in a former landfill which was operated by West Norfolk Fertiliser Ltd. Phosphogypsum is known to be radioactive and contain elevated levels of metal contamination.

Radioactive Contamination

The site is understood to have been used to deposit soil and beet washings from a former sugar beet factory and waste phosphogypsum from the fertiliser works in King's Lynn. Phosphogypsum is a by-product of the fertiliser production and is known to contain radioactive material and metals. The radio-nuclei have the potential to either be accumulated within the crops on the surface of the site or to be leached from the landfill into the groundwater. Additionally if the cover material has become eroded some powdered phosphogypsum may become available for inhalation by humans who work on the farm and people who reside on the opposite side of the road. Therefore it is considered that the probability of humans inhaling or ingesting phosphogypsum particles is LOW.

The crops grown on the site are considered to be at risk of absorbing low levels of radioactive particles from the material in the landfill some of which could potentially

pass into the food chain. However, as no phosphogypsum was proved at the surface, it has to be considered that the probability of humans ingesting radioactive particles via the consumption of crops is of a LOW.

One of the radioactive particles which can be present within phosphogypsum is Radium, which due to radioactive decay can degrade into Radon gas. However, it is considered that as there are no buildings on site any Radon gas which is generated would be dispersed to the air without any adverse effects on human health. Therefore it is considered that the probability of humans inhaling Radon is UNLIKELY.

The landfill is situated within the Tottenhill Gravel which is highly permeable. This would indicate that any radioactive contamination would be able to migrate offsite. However, no abstraction for potable waters exists within 500m of the site so the probability of humans coming to direct contact radioactive particles is considered UNLIKELY.

As there is considered to be a potential source of contamination and plausible pathways, a contaminant-pathway-receptor relationship could exist. The overall probability of a radioactive contamination event was assessed as LOW LIKELIHOOD.

Metal Contamination

During the processing of gypsum into fertiliser any metal contamination present within the gypsum is concentrated into the phosphogypsum waste. As it is known that phosphogypsum is likely to exist within the landfill it is considered that metal contamination is also likely to exist within the landfill. Therefore it is considered that the probability of a contamination event effecting human health (via direct contact, ingestion of contaminated crop or inhalation) or groundwater is considered LIKELY.

Assessment of Hazard

The risks posed by the site have been assessed separately under the separate statutory guidance, the Radioactive Contaminated Land Statutory Guidance and the Contaminated Land Statutory Guidance. This is discussed further below:

Human Health

Radioactive Contaminated Land Statutory Guidance, April 2012.

The site is a landfill which had planning permission granted by Norfolk County Council. The planning permission was provided (Appendix B) so it is known that the landfill was used to deposit phosphogypsum.

Radioactive particles can have significant health effects to humans. However, this is related to the type of radioactive particle, level of the dose received and the duration of the exposure. Given the location of the phosphogypsum (in a landfill), the hazard to vulnerable receptors from the inhalation or ingestion of radioactive particles has been classified as MEDIUM.

Radon is known to be a chronic hazard to human health therefore the hazard is considered to be MEDIUM.

The crops grown on the site could absorb a small number of radioactive particles from the material in the landfill and are destined for human consumption. Therefore it has to be considered that the hazard to humans ingesting radioactive particles through the ingestion of crops is MEDIUM.

Given the above considerations the overall hazard from a radioactive contamination event was assessed as MEDIUM.

Contaminated Land Statutory Guidance (April 2012)

The phosphogypsum deposited in the landfill is assumed to contain elevated levels of metals from the concentration of natural occurring metals within the gypsum. The level of metal contamination within the phosphogypsum has to be considered to be elevated sufficiently to represent a chronic hazard to human health via direct contact and inhalation. As such the hazard to vulnerable receptors has been classified as MEDIUM.

The crops grown on the site are considered to be at risk of absorbing metal contamination from the material in the landfill. The crops would then carry the metals into the food chain where they would be consumed by humans. Therefore it has to be considered that the hazard to humans ingesting vegetables grown on the site is MEDIUM.

Property

The site is a field used to grow crops and is on the opposite side of the road to residential properties. There is a potential for phytotoxic contaminants located within the landfill to be absorbed by the crops being grown on site. Therefore it has to be considered that the hazard to crops is MEDIUM.

Environment

The site is a former quarry and landfill, which is now being used as an arable field. The site and area does not contain any of the receptors stipulated in Table 1 of the Statutory Guidance. Therefore the hazard to environment has been classified as LOW.

Controlled Water

Groundwater

The metals which may be within the landfilled material are not considered to be a hazard to the Tottenhill Gravel Member which is a Secondary A Aquifer with a High Vulnerability as it is not within a Source Protection Zone (SPZ). The hazard to groundwater has been classified as LOW.

Surface waters

A pond is located approximately 5m to the south. This is an isolated pond which is not connected with any other water body and is not used as a source of water for irrigation or for livestock. The hazard to surface water is considered to be LOW.

Conceptual site model

The conceptual site model (Table 1) shows the sources, pathways and receptors identified and the subsequent risk classification.

Source	Pathway	Receptor	Probability	Hazard	Risk
Radiation from Phosphogypsum waste	Direct contact	Humans	Low	Medium	Moderate /Low
Metals and metalloids within waste material	Inhalation		Likely	Medium	Moderate
Radiation from Phosphogypsum waste	Direct Contact	Property	Likely	Medium	Moderate
Metals and metalloids within waste material	Plant uptake		Likely	Medium	Moderate
Radiation from Phosphogypsum waste Metals and metalloids within waste material	Direct contact	Environment	Likely	Low	Low
Radiation from Phosphogypsum waste Metals and metalloids within waste material	Direct contact	Controlled water	Likely	Low	Low

 Table 1: Preliminary conceptual site model

Outcome of Preliminary Risk Assessment

A plausible source pathway receptor linkage was identified and a moderate risk from contamination within the waste was identified to humans using the site. Therefore further site investigation was considered necessary to establish if phosphogypsum waste material was present in near surface soils and to further quantify the risks to humans and property.

5. Site Investigation

The site investigation was designed in accordance with the 'Briefing Note' 'Contaminated Land (Part 2A) and Radioactivity'³ produced by the Environment Agency which states 'Inspecting potential radioactive land may involve desk studies, site visits for visual inspection and limited analysis of surface deposits for radiation.'

The sampling strategy was designed on a grid structure using non-targeted sampling in accordance with guidance within CIRIA C552 'Contaminated Land Risk Assessment'.

 $^{^{3}\} https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/296723/LIT_7924_904adc.pdf$

The investigation took place on 16th December 2016. A Tracerco T410 was hired from Nuclear Engineering & Environmental Services Ltd (NEES Ltd) and an assessment of the radioactivity was undertaken across the surface of the suspected landfill. After discussion of the material to be assessed (Phosphogypsum) with Mr A Scougall of NEES Ltd it was decided that as the most likely radioactive contaminant in phosphogypsum was Radium 226. Therefore the setting for Radium 226 (wet) was chosen as the radio-nuclei to be tested for. Readings were taken close to the bare soil.

A background reading was taken in the locality but away from the site to be assessed. The site was then analysed in a herringbone pattern based on a grid with 10m centres.

Results

No visual evidence was observed of waste material at the surface of the site. The results of the radiation survey are presented in table 2 below:

	Results in
	Becquerel's
	per cm ²
	(Bq/cm ²)
Background	0.03
Peak	0.33
Lowest	0.03
Average	0.16
Standard	0.07
Deviation	
95 th Percentile	0.26

Table 2: Results of radiation survey

Background radiation measurements were undertaken at a number of locations in the vicinity of the site and the results are presented in table 3 below.

 Table 3: Results of background radiation survey

<u> </u>								
		Results in						
		Becquerel's						
		per cm ²						
		(Bq/cm ²)						
	Peak	0.88						
	Lowest	0.03						
	Average	0.65						
	Standard	0.20						
	Deviation							
(95 th Percentile	0.86						

Metal Contamination

To assess the likely composition of phosphogypsum waste, sampling results were reviewed from a previous site investigation undertaken on a phosphogypsum lagoon located in King's Lynn adjacent to the former fertilizer factory. In the King's Lynn investigation samples were taken from the phosphogypsum and analysed for selected analytes. This material was from the same source as waste deposited at Watlington Road.

The results from the King's Lynn analysis have been tabulated below in table 4 and compared to human health risk assessment criteria to determine the likely hazard to human health. The exposure assumed is for a residential with home grown vegetables scenario as this is the most conservative and would ensure the lowest level of risk to both human health and groundwater. Where UK risk levels for analytes were not available Dutch Target levels were chosen where available.

The majority of the analytes tested for have returned values either below the Limit of Detection or chosen Assessment Criteria where one was available.

Mercury exceeded the chosen assessment criteria. Five analytes (Bismuth, Magnesium, Manganese, Platinum and Strontium) have not been identified in technical guidance as priority contaminants and do not have any assessment criteria to which they can be compared. A further assessment of these five and mercury was undertaken, based on available literature and this indicated that these concentrations in soil were unlikely to pose a significant risk to human health either by direct contact, inhalation, ingestion or ingestion of bioaccumulated contamination within the crops. The further assessment of these analytes is presented in Appendix C.

Sample Analyte	Depth	Antimony ⁴	Arsenic ⁵	Barium ⁴	Beryllium ⁴	Bismuth	Cadmium ⁵	Chromium ⁵	Cobalt ⁴	Copper ⁵	Lead ⁶	Magnesium	Manganese	Mercury ⁵	Molybdenum ⁴	Nickel ⁵	Platinum	Selenium5	Silver ⁴	Strontium	Tin ⁴	Vanadium ⁵	Zinc ⁵
AC	/	3	37	160	1.7	\times	11	910	9	2400	200	\succ	Х	1.2	3	130	\succ	250	15	\times	19	410	3700
AA5/16	0	0.2	0.5	63	N/A	N/A	0.31	1.7	N/A	N/A	17.7	1	1	1.69	0.5	0.5	N/A	3.59	1.1	389	1.7	2	3
AA5/16	1	N/A	0.6	77	N/A	N/A	0.2	2.3	N/A	N/A	25.4	13	1	0.86	0.5	0.5	N/A	5.66	1.3	509	1	2	3
AA5/120	0.5	N/A	0.8	76.9	N/A	N/A	0.29	0.37	N/A	N/A	31.3	251	1	1.01	0.5	0.5	N/A	3.96	0.5	509	0.6	2.6	3
AA7/119	0.5	N/A	1.3	104	N/A	0.2	0.4	5.9	N/A	N/A	29.7	416	1	1.18	0.5	0.5	N/A	4.32	0.8	613	0.5	5	5.4
AA7/071	0	0.4	0.8	61	N/A	0.2	0.65	2.9	N/A	N/A	23.4	8	1	3.19	0.5	0.5	N/A	3.37	0.7	472	3.5	2	3
AA7/071	1	0.3	0.8	72	N/A	N/A	0.36	2.4	N/A	N/A	19.2	6	1	4.69	0.5	0.5	N/A	3.52	0.7	514	1.8	2	3
Notes 1. 2. 3.	AC – Assessment Criteria. N/A – Analyte not detected above the limit of detection. Compared to the Dutch Target value as no other value exists in the UK ⁴ .						4. 5. 6.	Compar	ed to the	C4SL	ble 4 Use 6. evels whice						eria.						

 ⁴ <u>http://www.esdat.net/Environmental%20Standards/Dutch/annexS_12000Dutch%20Environmental%20Standards.pdf</u>
 ⁵ The LQM/CIEH S4ULs for Human Health Risk Assessment. ISBN 978-0-9931084-0-2
 ⁶ <u>file://homeserver/Users\$/agrimmer/Downloads/12356_SP1010PolicyCompanionDocument%20(1).pdf</u>

6. Conclusion

Radioactivity

From an assessment of the results of the radiation monitoring, the average recorded value for the site is below the average background value result and below the 95th percentile for the background monitoring. This would indicate that the values of radioactivity which were being recorded on site represented background radiation levels.

There was visual evidence of waste material at the site's surface, but this was generally inert material with only one piece of material which could be phosphogypsum noted. The site was used to landfill both phosphogypsum and soil from washing sugar beet. Therefore, it can be been assumed that phosphogypsum was buried at depth with a suitable cover of soil from the sugar beet washing placed on top of it and in accordance with the requirements of planning permission. There is a slight possibility that due to agricultural activities phosphogypsum could be brought to the surface. If large quantities of phosphogypsum are noted at the surface after ploughing etc. then the council should be contacted to revise this risk assessment.

Metals

Following an assessment of the levels of metals which are likely to be within phosphogypsum, these are not considered to pose a risk to human health, the environment or controlled waters. It has also been considered that as the levels of metal contamination is general below the chosen assessment criteria or not considered to be a risk to human health the risk of ingestion of bioaccumulated contaminants through ingestion of crops grown on the site.

Updated Conceptual site model

The CSM (table 4 below) has been updated based on the site investigation findings.

Source	Pathway	Receptor	Probability	Hazard	Risk
Radiation from	Direct	Humans	Low	Low	Low
Phosphogypsum	contact		Likelihood		
waste					
Metals and	Inhalation		Low	Low	Low
metalloids within			Likelihood		
waste material	Direct	Due a cuto	1	1	1
Radiation from	Direct	Property	Low	Low	Low
Phosphogypsum waste	Contact	(Crops)	likelihood		
Metals and					
metalloids within					
waste material					
Radiation from	Direct	Environment	Low	Low	Low
Phosphogypsum	contact		likelihood		
waste					
Metals and					
metalloids within					
waste material		-			
Radiation from	Direct	Controlled	Low	Low	Low
Phosphogypsum	contact	water	likelihood		
waste					
Metals and					
metalloids within					
waste material					

Table 4: Updated conceptual site model

There may be a risk to human health via the ingestion of the crops grown on the site may accumulate radioactive particles within them and as such introduce radioactivity into the food chain, however the risk is considered to be low. No evidence was noted of significant harm and there is not a strong case to consider that the risks from the land are of sufficient concern that the land poses a significant possibility of significant harm to Humans (via direct contact and inhalation), Property, Environmental Receptors or Controlled Water as defined in the statutory guidance. CIRIA C552 states that on a site with a low risk classification 'It is possible that harm could arise to a designated receptor from an identified hazard, but it is likely that this harm, if realised, would at worse normally be mild.

Human Health

Following the site investigation the site is assessed as Category 4: Human Health⁷ as set out in the Statutory Guidance, as such no further assessment is considered necessary with regards to the risk to human health.

⁷ (Contaminated Land Statutory Guidance April 2016) Category 4: Human Health.

Appendix E sets out the categories of land in the Contaminated Land Statutory Guidance

Controlled Waters

No further inspection is considered to be required with regards to controlled waters as it is considered that there is no reasonable possibility that a significant contaminant linkage exists as set out in the Statutory Guidance⁸. This assessment applies to the site's current use.

No further assessment of the site is considered necessary unless additional information is discovered or if the site is considered for redevelopment. If large quantities of phosphogypsum or suspect materials are noted at the surface after ploughing/harvesting etc. then the council should be contacted to revise this risk assessment.

Part 2A status of the site

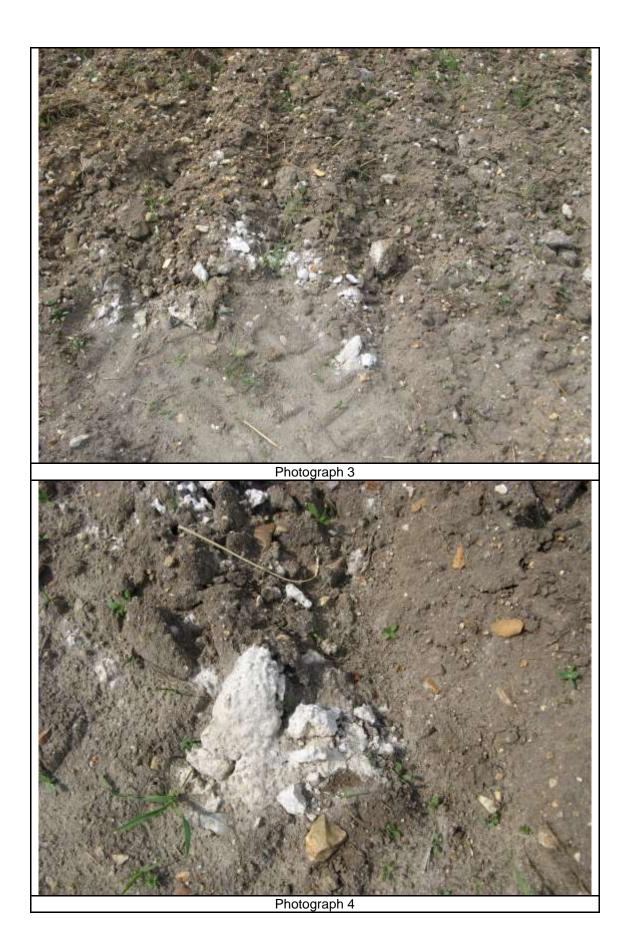
The site is not considered to be contaminated land under Part 2A of the Environmental Protection Act 1990.

⁸ (Contaminated Land Statutory Guidance April 2016, 2.13). If at any stage the local authority considers, on the basis of information obtained from inspection activities, that there is no longer a reasonable possibility that a significant contaminant linkage exists on the land, the authority should not carry out any further inspection in relation to that linkage.

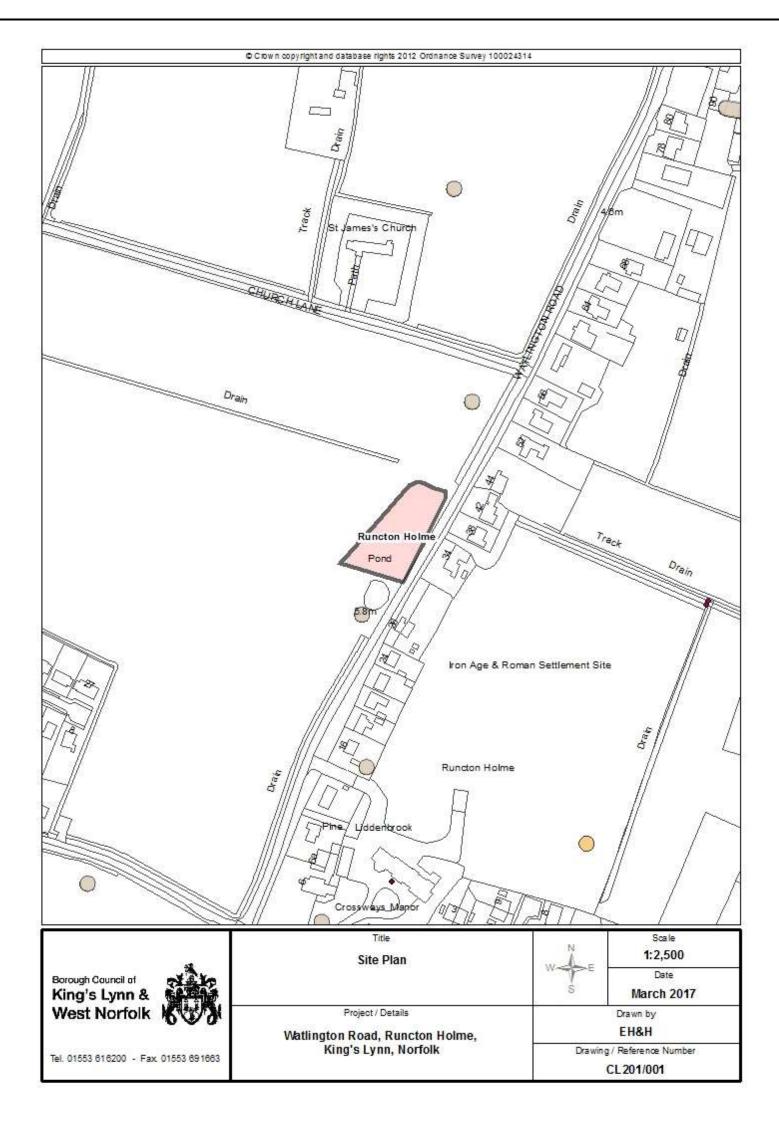
Appendices

Appendix A Site Photographs

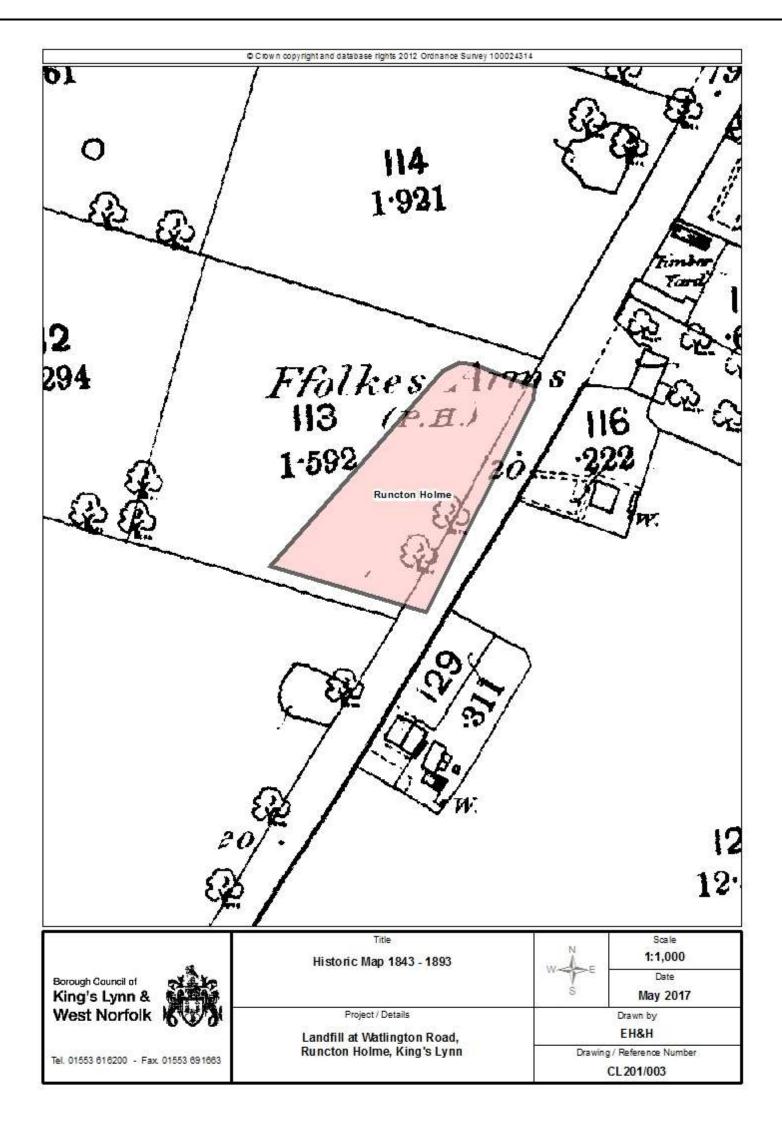


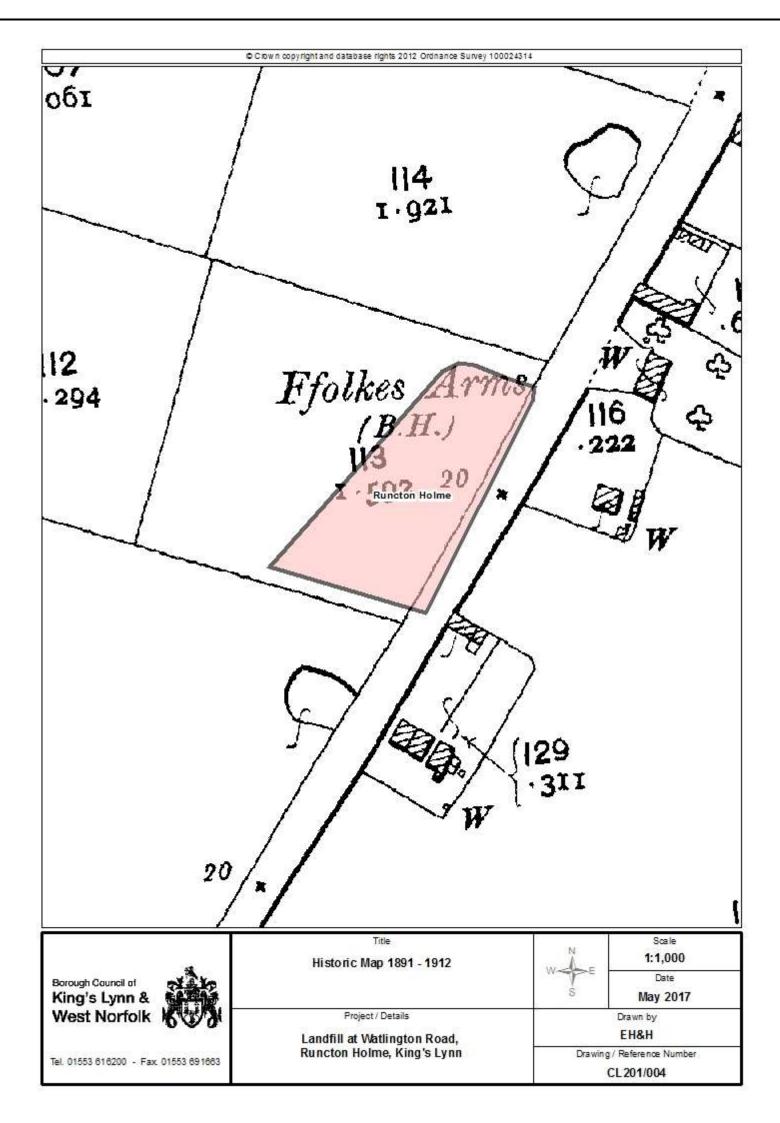


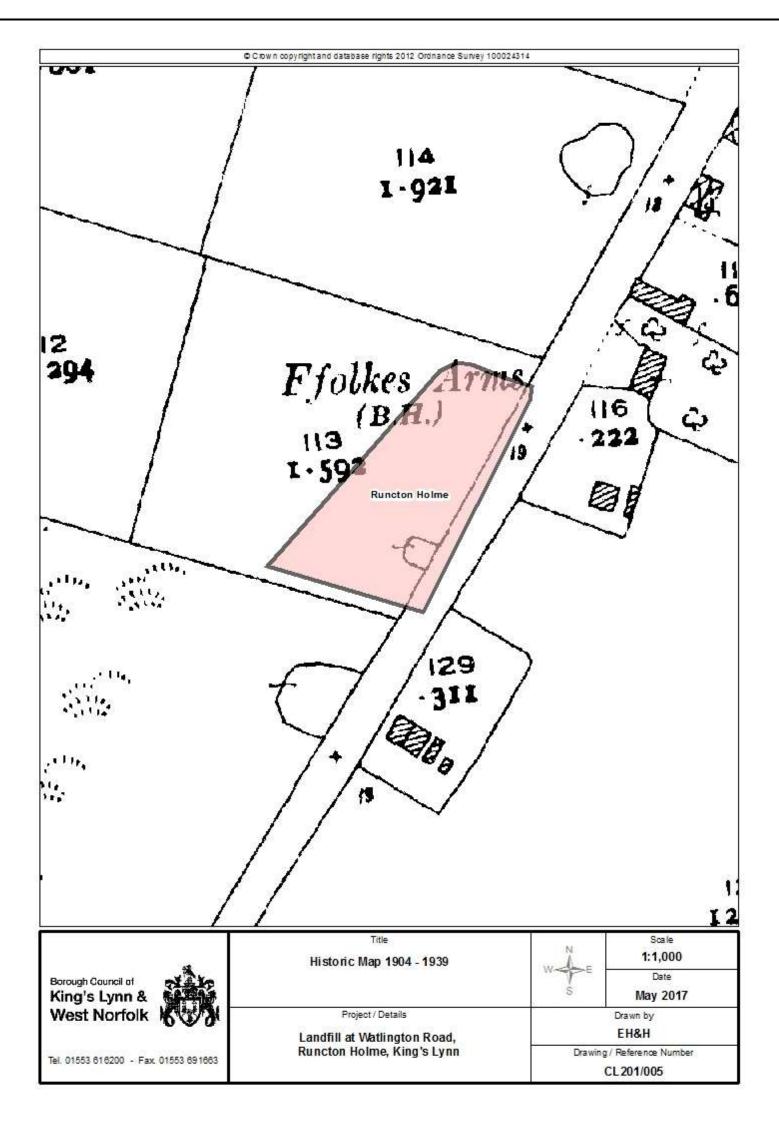
Appendix B Drawings

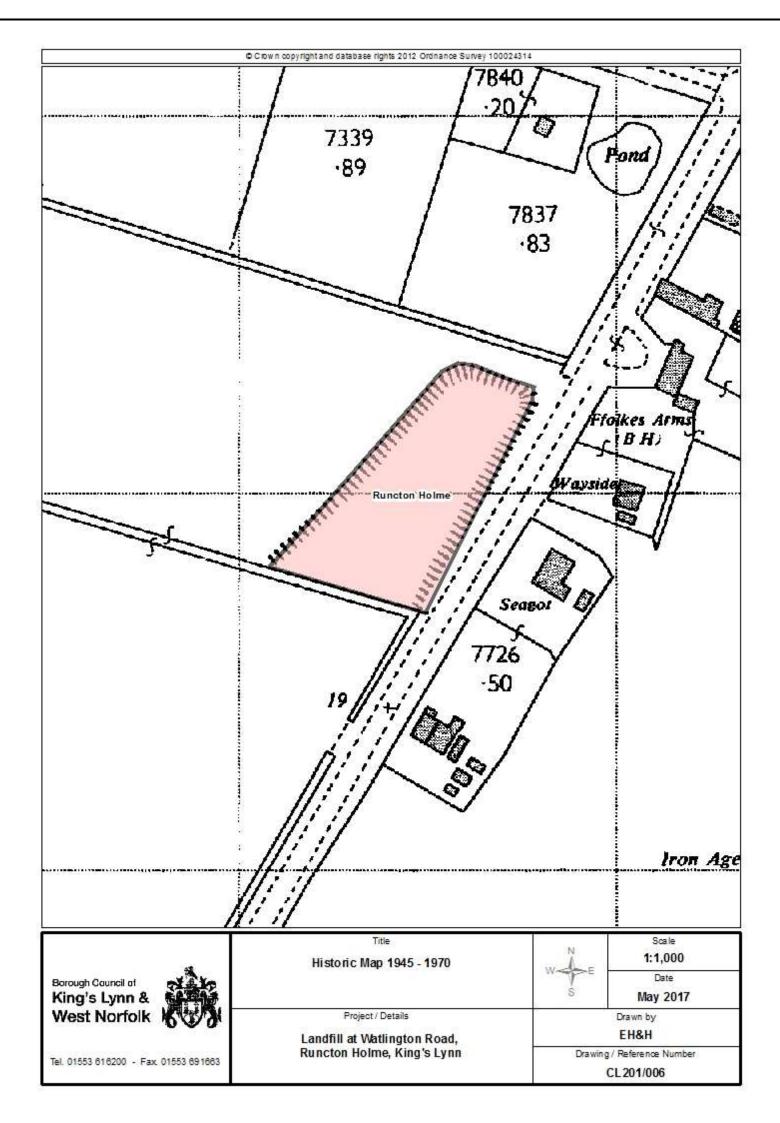




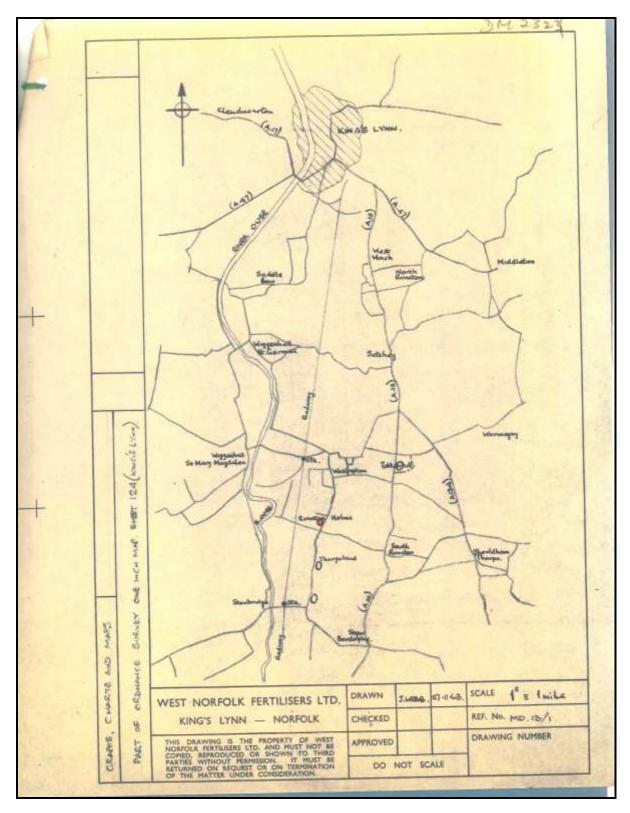








Drawing CL72/003 – Location Plan from the Norfolk county Council Planning Permission



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138 District Rof. No.: County Rel. No.: DM 2523

NORFOLK COUNTY COUNCIL

Town and Country Planning Acts, 1947 to 1954 Town and Country Planning General Development Order, 1950

Reat Norfolk Ferbilionra Ltd., Tor

Wisboch Lond,

Siegs Lynn.

Name of

Agent:

PARTICULARS OF PROPOSED DEVELOPMENT:

Parish: RUNGPOST HOLSE Location: Name of Want Uneffeld

Eandpit Name of Applicant Owner: Applicant's interest in Current? property

Une of Graval Pit for Disposal of Gypsum Proposal

In pursuance of their powers under the above mentioned Acts and Order the Norfolk County Council HEREBY PERMIT the development as shown on the plan(s). and/or particulars deposited with the Downheat Burel District Council on the 15th day of January 1925, subject to

- compliance with the conditions specified hereunden-This particular relates to the area coloured and on the deposited plan Ref. 10.13/3, and paralle only the tipping of Sypaum (Salerum delugate) and 1.
- cor.ib.15/5, and permits only are cloudy of operative of this because of the soil, and he through shall find place outside the area of this permission. The similabil have of the constrained and be less than 18" (in more instance from the hanger of the sorrestning uniformibed load and within a maskes of t completion of theying the (induce) of topsels shall be opened only the open-2. fighthedword to the natural contour of the land, after allowing for consettionis.
- dura degoaits of overbuilts exist eraul the encavation these cost be 3. signand to the second size and they form part of the soil coverst , and a minimum of 42" (weeks inches) of good quality topsoil shall form the top leyar,
- families the theying exection a this layer of coil shall be spread over the 4. invaliad curthes of the Copeum.
- Venicular norman the the sile shall be confined to the estating point of air of the dependion plan and no new necess shall be for of without the converse 5. of the Local Flinking Anthening.

The reasons for the Council's decision to grant permission for the development, subject to compliance with the conditions herein before specified are:-

(a) Yo contain, , a for an annulate, a finished surface that will be suitable

for the dependence of the should consist at the low-life, and (c) to the intervents of poly and the low-life,

The permission is granted subject to due compliance with the byelaws (local Acts, Orders, Regulations) and general statutory provisions in force.

	Collection Laboration of States	Council
ádress al Council Offices) c.a.os.er	SEE NOTES ON REV	ERSE SIDE.





MINISTRY OF AGRICULTURE, FISHERIES AND FOOD AGRICULTURAL LAND SERVICE Sprowston Hall, Wroxham Road, Nonwich Norfolk Nor 11A Telephone: Norwich 46262, ext.

Norfolk R. GRAHAM BRIGHTEN A.R.S.C.S., F.L.A.S., F.A.L Our reference: EL 4F RGB Your reference: DM 2523 .

13th March, 1964.

Sir.

I am directed by the Minister of Agriculture, Fisheries and Food to refer to your letter of the 14th January, 1964, about the proposed development of 0.20 of an acre of land at Runcton Holme for the disposal of gypsum and to the meeting on the site with the applicants on the 20th February, 1964.

In principle the Minister welcomes the proposals to reclaim land for agricultural use and it appears in this case that if the proposed tipping is carried out this may well be possible.

The Minister suggests that after the tipping of gypsum on the site has been completed that at least 16" of top soil should be spread evenly over the site and it is hoped that a condition to this effect will be included in the event of planning permission being granted as this will greatly contribute to the satisfactory restoration to agriculture.

The Minister will be pleased to give any further advice at a later stage, e.g. when top soiling is about to commence.

I am, Sir, Your obedient servant, C. B. Hurr. M.

for Divisional Land Commissioner.

R. I. Maxwell Bag., County Planning Office, Norfolk County Council, St. Margaret's Place, King's Lynn.

-		Downham, Eural District: Runoton Holms, Gravel Pit Opposite ffolkes Arms Public House,
		Schedule of conditions attabhed to notice of 42,5755
_	1.	This permission relates to the area coloured rod on the deposited plan Ref. 10.13/3, and permits only the tipping of Gypsum (Calcium Sulphate) and soil, and no tipping shall take place outside the area of this permission.
	2.	The finished level of the Gypsum shall not be less than 18" (eighteen inches) from the height of the surrounding undisturbed land and within 6 months of the completion of tipping 16" (minimum) of the surrounding undisturbed land and within 6 months of the completion
3	3.	Where deposits of overburden exist around the excavation these must be returned
4		(twelve inches) of good quality topsoil shall form the top layer. During the tipping operations a thin layer of soil shall be spread over the levelled surface of the Gypsum.
5	•	Vehicular eccess to the site shall be confined to the existing point as shown on the deposited plan and no new access shall be formed without the consent of the Local Planning Authority.

Appendix C – Further assessment of potential metal contamination.

Bismuth

Bismuth is a high-density, silvery, pink-tinged metal; its alloys with tin or cadmium have low melting points and are used in fire detectors and extinguishers, electric fuses and solders. It is weakly radioactive: its only primordial isotope, bismuth-209, decays via alpha decay with a half-life more than a billion times the estimated age of the universe.

The Committee on Toxicity of Chemicals in Food, Consumer Products and the Environment report, COT Statement on the 2006 UK Diet of metals and Other Elements' reported that in the 'Safe upper levels for vitamins and minerals report of the Expert Group on Vitamins and Minerals¹⁰ patients being treated with tripotassium dicitratobismuthate for 6 weeks, Gavey et al. found that a daily oral dose of 432 mg/day was without adverse effect. This dose is equivalent to approximately 7000 µg/kg body weight/day for a 60kg adult. The margin of exposure between this human therapeutic dose and the highest estimated dietary exposure (0.217 µg/kg body weight/day; high-level intake by preschool children) is 32300 (rounded to the nearest 100). This margin of exposure indicates a low concern for human health at the highest high-level dietary exposure. The Committee noted that doses used in medicines are very much larger than the estimated dietary exposure. The Committee concluded that dietary exposures to bismuth were unlikely to be of toxicological concern.'

The maximum recorded level of Bismuth was 0.2mg/kg (200µg/kg) which recorded in two samples only and equates to a 27th of the annual dietary intake of the average of pre-school children. As such the levels of bismuth present are not considered to represent a significant risk to human health, controlled waters or the environment.

Magnesium

Magnesium is a naturally occurring mineral and is essential for health. Magnesium is the eighth most abundant element in the Earth's crust, but does not occur uncombined in nature. It is found in large deposits in minerals such as magnesite and dolomite.

The recommended daily intake of magnesium is between 270mg and 300mg but having up to 400mg day is unlikely to cause any harm¹¹. Therefore as the highest level of magnesium recorded is marginally over this at 416mg/kg it is considered that the level of magnesium within the phosphogypsum is not of significant concern to human health, controlled waters or the environment.

Manganese

Manganese is an essential element in all known living organisms. Manganese is the fifth most abundant metal in the Earth's crust. Its minerals are widely distributed,

⁹ https://cot.food.gov.uk/sites/default/files/cot/cotstatementtds200808.pdf

¹⁰ https://cot.food.gov.uk/sites/default/files/vitmin2003.pdf

¹¹ http://www.nhs.uk/Conditions/vitamins-minerals/Pages/Other-vitamins-minerals.aspx#magnesium

with pyrolusite (manganese dioxide) and rhodochrosite (manganese carbonate) being the most common. Some soils have low levels of manganese and so it is added to some fertilisers and given as a food supplement to grazing animals.

The Committee on Toxicity of Chemicals in Food, Consumer Products and the Environment report, COT Statement on the 2006 UK Diet of metals and Other Elements¹² the COT state; 'The EVM (Expert Group on Vitamins and Minerals¹³) considered that, based on the results of epidemiological studies of neurological effects associated with concentrations of manganese in drinking water, total manganese intakes of 12.2 mg/day for the general population (equivalent to 200 μ g/kg body weight/day for a 60kg adult) and 8.7 mg/day for older people (equivalent to 150 μ g/kg body weight/day) would not result in adverse health effects.'

Therefore as the highest level of Manganese detected was 1mg/kg the levels of Manganese present within the phosphogypsum is not considered to be a risk to human health, controlled waters or the environment.

Mercury

Mercury has no known biological role, but is present in every living thing and widespread in the environment. Mercury rarely occurs in a pure state in nature mostly as cinnabar (mercuric sulphide).

The Suitable 4 Use Level scenario Residential with home-grown vegetables is calculated using the inhalation of indoor vapours as the main driver for the risk assessment. On this site it is considered that the main risk drivers would be soil and dust ingestion. Therefore a more suitable scenario for the site has been chosen. The scenarios, allotments, and public open spaces (adjacent to residential properties (POSresi) and parkland (POSpark)), use the soil and dust ingestion pathway as their main risk driver. Therefore the scenario which provides the most conservative value (POSresi – 16mg/kg) has been chosen as a more suitable value to compare the results against.¹⁴

This would indicate that the levels of mercury are all below the assessment criteria, as such is not considered to be a risk to human health, controlled waters or the environment.

Platinum

Platinum was not recorded above the limit of detection, as such is not considered to be a risk to human health, controlled waters or the environment.

Strontium

Strontium is a naturally occurring element which commonly occurs in gypsum. It is an alkaline earth metal, strontium is a soft silver-white or yellowish metallic element that is highly reactive chemically.

¹² https://cot.food.gov.uk/sites/default/files/cot/cotstatementtds200808.pdf

¹³ https://cot.food.gov.uk/sites/default/files/vitmin2003.pdf

¹⁴ The LQM/CIEH S4ULs for Human Health Risk Assessment. ISBN 978-0-9931084-0-2

Naturally occurring Strontium is generally none radioactive and in the Committee on Toxicity of Chemicals in Food, Consumer Products and the Environment report, COT Statement on the 2006 UK Diet of metals and Other Elements¹⁵ the COT state; 'There are no epidemiological data concerning the health effects of strontium, although there is a long history of clinical use of strontium in the treatment and prevention of osteoporosis, and relatively high levels of strontium (1700 mg/day) have been given without any clear evidence of toxicity. This dose is equivalent to 28 mg/kg body weight/day for a 60kg adult. The Medicines and Healthcare products Regulatory Agency (MHRA) issued a warning in November 2007 related to hypersensitivity reactions to the molecule, strontium ranelate (also known as protelos), a drug used to treat postmenopausal osteoporosis. The mechanism of this hypersensitivity is unknown and therefore it is uncertain whether it is related to the strontium ion, the molecule as a whole or a specific component. In rat studies, NOAELs of 190 mg/kg body weight/day (bone changes, 20-day study) and 15 mg/kg body weight/day (increased thyroid and pituitary weights, and increased thyroid activity, 90-day study) have been reported. The margin of exposure between the human therapeutic dose and the highest estimated dietary exposure (71.1 µg/kg body weight/day; high-level intake by pre-school children) is 400 (rounded to the nearest 10). The Committee concluded that current dietary exposures to strontium were unlikely to be of toxicological concern.'

As such the levels of Strontium detected in the samples of phosphogypsum are not considered to represent a significant risk to human health, groundwater or the environment.

¹⁵ https://cot.food.gov.uk/sites/default/files/cot/cotstatementtds200808.pdf

Appendix D. Risk Assessment Methodology

The Model Procedures for the Management of Land Contamination (CLR11¹⁶) provide the technical framework for applying a risk management process when dealing with contaminated land.

The Borough Council's Contaminated Land Strategy has identified priority sites based on mapping and documentary information. The Contaminated Land Inspection Report collates all the existing information on the site and develops a conceptual site model to identify and assess potential pollutant linkages and to estimate risk.

The risk assessment process focuses on whether there is an unacceptable risk, which will depend on the circumstances of the site and the context of the decision. The Council has used a process adapted from CIRIA C552, Contaminated Land Risk Assessment, a guide to good practice¹⁷ to produce the conceptual site model and estimate the risk of harm to defined receptors. This involves the consideration of the probability, nature and extent of exposure and the severity and extent of the effects of the contamination hazard should exposure occur.

The probability of an event can be classified as follows:

- Highly likely: The event appears very likely in the short term and almost inevitable over the long term, or there is evidence at the receptor of harm or pollution;
- Likely: It is probable that an event will occur, or circumstances are such that the event is not inevitable, but possible in the short term and likely over the long term;
- Low likelihood: Circumstances are possible under which an event could occur, but it is not certain even in the long term that an event would occur and it is less likely in the short term;
- Unlikely: Circumstances are such that it is improbable the event would occur even in the long term.

The severity of the hazard can be classified as follows:

- High: Short term (acute) risk to human health likely to result in 'significant harm' as defined by the Environment Protection Act 1990, Part IIA. Short term risk of pollution of sensitive water resources. Catastrophic damage to buildings or property. Short term risk to an ecosystem or organism forming part of that ecosystem (note definition of ecosystem in 'Contaminated Land Statutory Guidance, April 2012');
- Medium: Chronic damage to human health ('significant harm' as defined in 'Contaminated Land Statutory Guidance, April 2012'), pollution of sensitive water resources, significant change in an ecosystem or organism forming part of that ecosystem (note definition of ecosystem in 'Contaminated Land Statutory Guidance, April 2012');

¹⁶ https://www.gov.uk/guidance/land-contamination-risk-management

¹⁷ https://www.brebookshop.com/samples/142102.pdf

• Low: Pollution of non-sensitive water resources. Significant damage to crops, buildings, structures and services ('significant harm' as defined in 'Contaminated Land Statutory Guidance, April 2012'). Damage to sensitive buildings, structures or the environment.

Once the probability of an event occurring and hazard severity has been classified, a risk category can be assigned from the table below:

			Hazard				
		High	Medium	Low			
	High Probability	Very High Risk	High Risk	Moderate Risk			
ability	Likely	High Risk	Moderate Risk	Moderate/Low Risk			
Probability	Low Probability	Moderate risk	Moderate/Low Risk	Low Risk			
_	Unlikely	Moderate/Low Risk	Low Risk	Very Low Risk			
Very High Risk High Risk	designa evidenci happen This ris Urgent are like Harm is identifie Realisa Urgent	ated receptor from the that severe harr ing k, if realised, is like investigation (if no ly to be required. a likely to arise to a ed hazard. tion of the risk is li investigation (if no	ely to result in a su ot undertaken alrea a designated recep	ard, OR, there is receptor is currently ubstantial liability. ady) and remediation otor from an substantial liability. ady) if required to			
Moderate risk	It's pos an iden	remedial work may be required in the longer term. It's possible that harm could arise to a designated receptor from an identified hazard. However, it is relatively unlikely that any					
	more lik	such harm would be severe, or if any harm were to occur it is more likely that harm would be relatively mild.					
Moderate/Low	an iden more lił	t is possible that harm could arise to a designated receptor from in identified hazard. However, if any harm were to occur it is more likely that harm would be relatively mild.					
Low Risk	an iden		t is likely that this	ignated receptor from harm, if realised,			
Very Low Risk		ise to a receptor. In Inlikely to be severe.					

Appendix E. Determination of contaminated land – Contaminated Land Statutory Guidance, April 2012

Human Health

Category		
1	The local authority should assume that a significant possibility of significant harm exists in any case where it considers there is an unacceptably high probability, supported by robust science-based evidence that significant harm would occur if no action is taken to stop it. For the purposes of this Guidance, these are referred to as "Category 1: Human Health" cases. Land should be deemed to be a Category 1: Human Health case where:	
	(a) The authority is aware that similar land or situations are known, or are strongly suspected on the basis of robust evidence, to have caused such harm before in the United Kingdom or elsewhere; or	
	(b) The authority is aware that similar degrees of exposure (via any medium) to the contaminant(s) in question are known, or strongly suspected on the basis of robust evidence, to have caused such harm before in the United Kingdom or elsewhere;	
	(c) The authority considers that significant harm may already have been caused by contaminants in, on or under the land, and that there is an unacceptable risk that it might continue or occur again if no action is taken. Among other things, the authority may decide to determine the land on these grounds if it considers that it is likely that significant harm is being caused, but it considers either: (i) that there is insufficient evidence to be sure of meeting the "balance of probability" test for demonstrating that significant harm is being caused; or (ii) that the time needed to demonstrate such a level of probability would cause unreasonable delay, cost, or disruption and stress to affected people particularly in cases involving residential properties.	
2	Land should be placed into Category 2 if the authority concludes, on the basis that there is a strong case for considering that the risks from the land are of sufficient concern, that the land poses a significant possibility of significant harm, with all that this might involve and having regard to Section 1. Category 2 may include land where there is little or no direct evidence that similar land, situations or levels of exposure have caused harm before, but nonetheless the authority considers on the basis of the available evidence, including expert opinion, that there is a strong case for taking action under Part 2A on a precautionary basis.	
3	Land should be placed into Category 3 if the authority concludes that the strong case described in 4.25(a) does not exist, and therefore the legal test for significant possibility of significant harm is not met. Category 3 may include land where the risks are not low, but nonetheless the authority considers that regulatory intervention under Part 2A is not warranted. This recognises that placing land in Category 3 would not stop others, such as the owner or occupier of the land, from taking action to reduce risks outside of the Part 2A regime if they choose. The authority should consider making available the results of its inspection and risk assessment to the owners/occupiers of Category 3 land.	

Category		
4	The local authority should consider that the following types of land should be placed into Category 4: Human Health:	
	(a) Land where no relevant contaminant linkage has been established.	
	(b) Land where there are only normal levels of contaminants in soil, as explained in Section 3 of this Guidance.	
	(c) Land that has been excluded from the need for further inspection and assessment because contaminant levels do not exceed relevant generic assessment criteria in accordance with Section 3 of this Guidance, or relevant technical tools or advice that may be developed in accordance with paragraph 3.30 of this Guidance.	
	 (d) Land where estimated levels of exposure to contaminants in soil are likely to form only a small proportion of what a receptor might be exposed to anyway through other sources of environmental exposure (e.g. in relation to average estimated national levels of exposure to substances commonly found in the environment, to which receptors are likely to be exposed in the normal course of their lives). 	

Ecological system effects

Relevant types of receptor	Significant harm	Significant possibility of significant harm
 Any ecological system, or living organism forming part of such a system, within a location which is: A site of special scientific interest (under section 28 of the Wildlife and Countryside Act 1981) A national nature reserve (under s.35 of the 1981 Act) 	The following types of harm should be considered to be significant harm: • Harm which results in an irreversible adverse change, or in some other substantial adverse change, in the functioning of the ecological system within any substantial part of that location; or	Conditions would exist for considering that a significant possibility of significant harm exists to a relevant ecological receptor where the local authority considers that: • Significant harm of that description is more likely than not to result from the contaminant linkage in question; or
 A marine nature reserve (under s.36 of the 1981 Act) An area of special protection for birds (under s.3 of the 1981 Act) A "European site" within the meaning of regulation 8 of the Conservation of Habitats and Species Regulations 2010 Any habitat or site afforded policy protection under paragraph 6 of Planning Policy Statement (PPS 9) on nature conservation (i.e. candidate Special Areas of Conservation, potential Special Protection Areas and listed Ramsar sites); or Any nature reserve established under section 21 of the National Parks and Access to the Countryside Act 1949. 	 Harm which significantly affects any species of special interest within that location and which endangers the long-term maintenance of the population of that species at that location. In the case of European sites, harm should also be considered to be significant harm if it endangers the favourable conservation status of natural habitats at such locations or species typically found there. In deciding what constitutes such harm, the local authority should have regard to the advice of Natural England and to the requirements of the Conservation of Habitats and Species Regulations 2010. 	 There is a reasonable possibility of significant harm of that description being caused, and if that harm were to occur, it would result in such a degree of damage to features of special interest at the location in question that they would be beyond any practicable possibility of restoration. Any assessment made for these purposes should take into account relevant information for that type of contaminant linkage, particularly in relation to the ecotoxicological effects of the contaminant.

Property effects

Relevant types of receptor	Significant harm	Significant possibility of significant harm
 Property in the form of: Crops, including timber; Produce grown domestically, or on allotments, for consumption; Livestock; Other owned or domesticated animals; Wild animals which are the subject of shooting or fishing rights. 	For crops, a substantial diminution in yield or other substantial loss in their value resulting from death, disease or other physical damage. For domestic pets, death, serious disease or serious physical damage. For other property in this category, a substantial loss in its value resulting from death, disease or other serious physical damage. The local authority should regard a substantial loss in value as occurring only when a substantial proportion of the animals or crops are dead or otherwise no longer fit for their intended purpose. Food should be regarded as being no longer fit for purpose when it fails to comply with the provisions of the Food Safety Act 1990. Where a diminution in yield or loss in value is caused by a contaminant linkage, a 20% diminution or loss should be regarded as a benchmark for what constitutes a substantial diminution or loss.	Conditions would exist for considering that a significant possibility of significant harm exists to the relevant types of receptor where the local authority considers that significant harm is more likely than not to result from the contaminant linkage in question, taking into account relevant information for that type of contaminant linkage, particularly in relation to the ecotoxicological effects of the contaminant.
Property in the form of buildings. For this purpose, "building" means any structure or erection, and any part of a building including any part below ground level, but does not include plant or machinery comprised in a building, or buried services such as sewers, water pipes or electricity cables.	 "animal or crop effect". Structural failure, substantial damage or substantial interference with any right of occupation. The local authority should regard substantial damage or substantial interference as occurring when any part of the building ceases to be capable of being used for the purpose for which it is or was intended. In the case of a scheduled Ancient Monument, substantial damage should also be regarded as occurring when the damage significantly impairs the historic, architectural, traditional, artistic or archaeological interest by reason of which the monument was scheduled. In this Section, this description of significant harm is referred to as a "building effect". 	Conditions would exist for considering that a significant possibility of significant harm exists to the relevant types of receptor where the local authority considers that significant harm is more likely than not to result from the contaminant linkage in question during the expected economic life of the building (or in the case of a scheduled Ancient Monument the foreseeable future), taking into account relevant information for that type of contaminant linkage.

Controlled waters

Significant pollution of controlled waters

The following types of pollution should be considered to constitute significant pollution of controlled waters:

(a) Pollution equivalent to "environmental damage" to surface water or groundwater as defined by The Environmental Damage (Prevention and Remediation) Regulations 2009, but which cannot be dealt with under those Regulations.

(b) Inputs resulting in deterioration of the quality of water abstracted, or intended to be used in the future, for human consumption such that additional treatment would be required to enable that use.

(c) A breach of a statutory surface water Environment Quality Standard, either directly or via a groundwater pathway.

(d) Input of a substance into groundwater resulting in a significant and sustained upward trend in concentration of contaminants (as defined in Article 2(3) of the Groundwater Daughter Directive (2006/118/EC)5).

Significa	nt possibility of significant pollution of controlled waters
Category	,
1	This covers land where the authority considers that there is a strong and compelling case for considering that a significant possibility of significant pollution of controlled waters exists. In particular this would include cases where there is robust science-based evidence for considering that it is likely that high impact pollution (such as the pollution described in paragraph 4.38) would occur if nothing were done to stop it.
2	This covers land where: (i) the authority considers that the strength of evidence to put the land into Category 1 does not exist; but (ii) nonetheless, on the basis of the available scientific evidence and expert opinion, the authority considers that the risks posed by the land are of sufficient concern that the land should be considered to pose a significant possibility of significant pollution of controlled waters on a precautionary basis, with all that this might involve (e.g. likely remediation requirements, and the benefits, costs and other impacts of regulatory intervention). Among other things, this category might include land where there is a relatively low likelihood that the most serious types of significant pollution might occur
3	This covers land where the authority concludes that the risks are such that (whilst the authority and others might prefer they did not exist) the tests set out in Categories 1 and 2 above are not met, and therefore regulatory intervention under Part 2A is not warranted. This category should include land where the authority considers that it is very unlikely that serious pollution would occur; or where there is a low likelihood that less serious types of significant pollution might occur.
4	 This covers land where the authority concludes that there is no risk, or that the level of risk posed is low. In particular, the authority should consider that this is the case where: (a) No contaminant linkage has been established in which controlled waters are the receptor in the linkage; or (b) The possibility only relates to types of pollution described in paragraph 4.40 above (i.e. types of pollution that should not be considered to be significant pollution); or (c) The possibility of water pollution similar to that which might be caused by "background" contamination as explained in Section 3.